

TAPPING FEES

Act 57 Revisions

Presented at

PMAA Workshops 2004

Basic

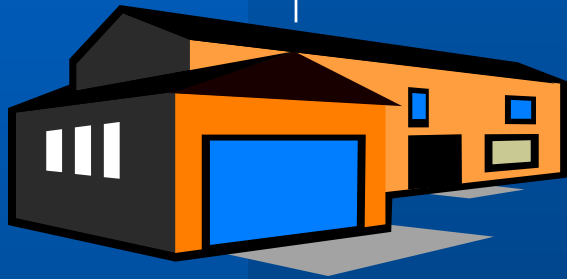
Examples

**Example # 1 – New Water System
Serving Exclusively New Customers
(Post- Act 57)**

Water System Components



WATER SOURCE \$5M



TREATMENT PLANT \$22M

WELL \$2M



TRANSMISSION MAIN \$1M

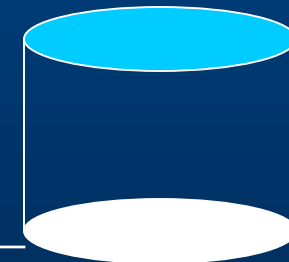
DISTRIBUTION SYSTEM \$12M

HIGH ELEVATION DISTRIBUTION SYSTEM \$2M

BOOSTER STATION \$2M



STORAGE TANK \$4M



Tapping Fees – Water System Facility Classification

<u>Capacity Part</u>	<u>Capital Cost</u> <u>\$ Millions</u>
Source & Intake	5
Water Treatment Plant	22
Well	2
Transmission Main	1
Storage Tank	4
Total	<hr/> \$34 M

Tapping Fees – Water System Facility Classification (Cont.)

<u>Distribution Part</u>	<u>Capital Cost</u> <u>\$Millions</u>
Distribution System	\$12
Pump Station	2
High Elevation Dist. System	<u>2</u>
Total	\$16
- OR -	
<u>Special Purpose Part (Option)</u>	
Pump Station	\$ 2
High Elevation Dist. System	<u>2</u>
Total	\$ 4

Water System

Other Information

\$ 6M Grant for WTP

\$ 44M Loan, 3.5%, 20 yrs

System Design Capacity – 12 mgd (avg. daily demand)

Special Purpose Part of system to serve 1,000 EDUs

Assume Usage = 65 gpcd; Census data of 2.5 residents/household

$65 \times 2.5 = 162.5$ gpd/household

(Option to use “avg. residential water consumption” over 12 months, during past 5 years)

Water System Tapping Fee - Capacity Part

Capacity Part (CAP)

Act 57 Method

Total CAP Cost

\$34M

Deduct Grant

- 6M

Net Cost

\$28M

System Design Capacity

12 mgd

Unit Cost $\$28 \text{ M} / 12 \text{ mgd} =$

\$2.33/gpd

Household Flow

X 162.5 gpd

Maximum CAP TF per Household

\$379

Water System

Tapping Fee – Distribution Part

Distribution Part (DP)

Total DP Cost \$16M

Design Capacity 12 mgd

Unit Cost $\$16\text{M} / 12 \text{ mgd} =$ \$1.33 / gpd

Household Flow X 162.5 gpd

Maximum DP TF per Household \$ 216

Water System

Tapping Fee – Distribution Part (**Option**)

Distribution Part – Minus Special Purpose Part

Total DP Cost \$16M

Minus SP Components - \$4 M

\$12 M

Design Capacity 12 mgd

Unit Cost \$12M / 12 mgd = \$1.00 / gpd

Household Flow X 162.5 gpd

Maximum DP TF per Household \$ 163

Water System

Tapping Fee –Special Purpose Part

Special Purpose (SP) Part

(Applies only with DP – Alternative 2)

Total SP Cost **\$ 4M**

System Design Capacity **1,000 EDU's**

Maximum SP TF per Household **\$4,000**

Total Tapping Fee

	<u>Gen'l</u>	Without <u>SP</u>	SP <u>Customers</u>
Capacity Part	\$379	\$ 379	\$ 379
Distribution Part	\$216	\$ 163	\$ 163
Special Purpose Part			\$4,000
Totals	\$595	\$ 542	\$4,542

Future Updating of Tapping Fee

Periodically index the TF using “weighted average interest rate on debt”

Indexing the Tapping Fee Water System Example

Basic TF = \$595, Loan Interest Rate = 3.5%

<u>Timeframe</u>	<u>Indexing Factor</u>	<u>New TF</u>
1 Yr	1.035	\$616
2 Yrs	1.071	\$637
3 Yrs	1.109	\$660
etc	etc	

Future Capacity Element

What if an additional capacity facilities are anticipated in a few years ?

(Addtl Cost = \$2 M, Addtl Capacity = 0.5 mgd)

- Can include new cost and new capacity in the basic calculation
- Must provide separate accounting for the TF increase (if any)
- Must be able to refund the increase if new source not built in 7 years

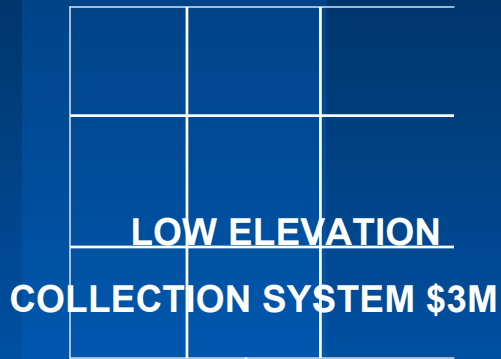
Future Capacity Element

<u>Capacity Part (CAP)</u>	<u>Current System</u>	<u>With Future Source</u>
Total CAP Cost	\$34M	\$36M
Deduct Grant	- 6M	- 6M
Net Cost	\$28M	\$30M
System Design Capacity	12 mgd	12.5 mgd
Unit Cost	\$2.33/gpd	\$2.40/gpd
Household Flow	<u>X 162.5 gpd</u>	<u>X 162.5 gpd</u>
Maximum CAP TF per Household	\$379	\$390
		\$11 change

Example # 2 – Existing Wastewater System

**Needing to Recompute
Tapping Fee
(by 6/30/05)**

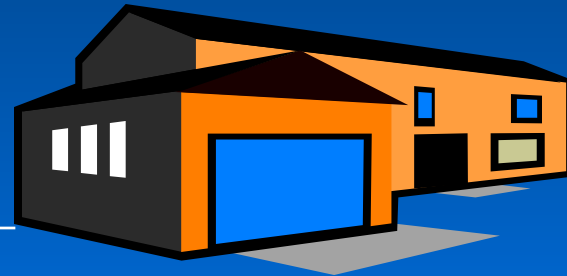
Wastewater System Components



PUMP STATION \$2M



INTERCEPTOR \$5M



SEWAGE TREATMENT PLANT \$50M



Tapping Fees – Wastewater System Facility Classification

<u>Capacity Part</u>	<u>Capital Cost</u> <u>\$Millions</u>
Sewage Treatment Plant and Outfall Structure	\$50
Interceptor Sewer	5
Total	\$55 M

Tapping Fees – Wastewater System Facility Classification (Cont.)

<u>Collection Part</u>	<u>Capital Cost</u> <u>\$Millions</u>
Collection System	\$20
Pump Station	2
Low Elevation Collection System	<u>3</u>
Total	\$25
- OR -	
<u>Special Purpose Part (Option)</u>	
Pump Station	\$ 2
Low Elevation Collection System	<u>3</u>
Total	\$ 5

Wastewater System Tapping Fee Assumptions

System Constructed 10 years ago

System Design Capacity – 10 mgd (avg. annual flow)

\$ 40 M Bond Issue (20 yrs, 4% - 6% interest)

\$15M Grant Funds Received **

Avg Weighted Interest Rate on Debt = 4.8 %

\$20 M Outstanding Debt [\$15 CAP and \$ 5 CP]

Financing Costs = \$ 8 million [\$6 CAP, \$2 CP]

31% Inflation on Capital Costs (using ENR cost indices, 10 yrs)

**** For simplicity in this example, grant amount is assigned to the Capacity components**

Wastewater System Tapping Fee Assumptions (Cont.)

Assumed Usage – 90 gpcd; Census data of 2.5 residents/household

$90 \times 2.5 = 225 \text{ gpd / household}$

(Options available include:

- Results of “measured sewage flow study”
- “Average residential water consumption + 10%)

BASIC APPROACHES AVAILABLE FOR AN EXISTING SYSTEM

- Approach # 1 – use historical cost, trended to current cost
- Approach # 2 – use historical cost plus interest and other financing fees paid on debt
- Approach # 3 – index existing tapping fee using weighted average interest rate on debt (only available when the facilities initially served exclusively new customers)

Approach # 1 - CapacityPart

<u>Capacity Part (CAP)</u>	<u>Act 203</u>	<u>Act 57</u>
Total CAP Cost	\$55M	\$55M
Deduct Grant	<u>- 15M</u>	<u>- 15M</u>
Net Original Cost	\$40M	\$40M
Trending Factor (over 10 yrs)	<u>X 1.31</u>	<u>X 1.31</u>
Trended Cost	\$52.4M	\$52.4M
Minus Outstanding Debt	<u>\$15M</u>	<u>\$15 M</u>
	\$37.4M	\$37.4 M
System Design Capacity	<u>10 mgd</u>	<u>10 mgd</u>
Unit Cost	\$3.74/gpd	\$3.74/gpd
Household Flow	<u>X 350 gpd **</u>	<u>X 225 gpd</u>
Maximum CAP TF per Household	\$1309	\$842

** Using DEP Sew Manual 350 gpd/household

Approach # 1 - Collection Part

Collection Part (CP)

Total CP Cost	\$25M
Trending Factor	<u>X 1.31</u>
Trended Cost	\$33M
Minus Outstanding Debt	<u>-\$5M</u>
	\$28M
Design Capacity	<u>10 mgd</u>
Unit Cost	\$ 2.80/gpd
Household Flow	<u>X 225 gpd</u>
Maximum CP TF per Household	\$630

Approach # 1 - Collection Part (SP Option)

Collection Part – Minus SP Components

Total CP Cost	\$25 M
Minus SP Components	<u>- \$5 M</u>
	\$20 M
Trending Factor	<u>X 1.31</u>
Trended Cost	\$26.2M
Minus Outstanding Debt	- \$5M
	\$21.2M
Design Capacity	<u>10 mgd</u>
Unit Cost	\$ 2.12/gpd
Household Flow	<u>X 225 gpd</u>
Maximum CP TF per Household	\$477

Wastewater System

Tapping Fee - Special Purpose Part

Special Purpose (SP) Part

Applies with Collection Part –
(SP Option)

Total SP Cost	\$ 5M
Trending Factor	X 1.31
Trended Cost	\$ 6.55M
System Design Capacity	<u>1,000 EDU's</u>
Maximum SP TF per Household	\$6,550

Approach # 1 - Total Tapping Fee

	<u>Genl</u>	<u>With SP Option</u>	<u>SP Customers</u>
Capacity Part	\$ 842	\$ 842	\$ 842
Collection Part	\$ 630	\$ 477	\$ 477
Special Purpose Part			\$6550
Totals	\$1472	\$1319	\$7869

USING APPROACH # 2

	Capacity Part	Collection Part
Total Cost	\$55M	\$25M
Deduct Grant	<u>- \$15M</u>	
Net Cost	\$40M	\$25M
Minus Outstanding Debt	<u>- \$15M</u>	<u>- \$5M</u>
	\$25M	\$20M
Plus Financing Costs	+ \$ 6M	+ \$2M
Total Eligible Costs	<u>= \$31 M</u>	<u>= \$22 M</u>
System Design Capacity	<u>10 mgd</u>	<u>10 mgd</u>
Unit Cost	\$3.10/gpd	\$2.20/gpd
Household Flow	<u>X 225 gpd</u>	<u>X 225 gpd</u>
Resulting TF per Household	\$698	\$495

Note: The Special Purpose Option could also be used as shown in Approach #1 above

Using Approach #3

Determine existing tapping fee

Original construction costs = \$70M

\$45 M

Capacity Part

\$25M

Collection

Capacity Part (existing)

Capacity Part (CAP)

Act 57

Total CAP Cost

\$45M

Deduct Grant

- 15M

Net Original Cost

\$40M

System Design Capacity

÷ 10 mgd

Unit Cost

\$4.00/gpd

Household Flow

X 225 gpd

Maximum CAP TF per Household

\$900

Collection Part (existing)

Collection Part (CP)

Total CP Cost	\$25M
Grant	<u>- 0M</u>
Net Cost	\$25M
System Design Capacity	<u>÷ \$10mgd</u>
Unit Cost	\$2.50/gpd
Household Flow	<u>X 225 gpd</u>
Maximum CP TF per Household	\$563

Index **Existing** Tapping Fee

Capacity Part **\$900**

Collection Part **\$563**

Avg. Weighted Interest on debt = 4.8%

Time since original construction = 10 yrs

$$(1.048)^{10} = 1.60$$

Updated CAP Tapping Fee = 1.6 x **\$900** = \$1,440

Updated CP Tapping Fee = 1.6 x **\$563** = \$900

COMPARISON OF APPROACHES

<u>APPROACH</u>	<u>CAPACITY PART</u>	<u>COLLECTION PART</u>	<u>TOTAL</u>
#1	\$842	\$630	\$1472
#2	\$698	\$495	\$1193
#3	\$1440	\$900	\$2340

Future Updating of Tapping Fee

Future updates could be accomplished by continuing to follow the abovementioned approaches.